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CITY COUNCIL CLOSED SESSION CITY OF FRUITLAND PARK, FLORIDA

SHADE MEETING
CONFIDENTIAL AND SEALED
SESSION BEFORE THE CITY COUNCIL OF
THE CITY OF FRUITLAND PARK

DATE TAKEN:

FEBRUARY 21, 2013

TIME:

BEGINNING AT 6:02 P.M. CONCLUDING AT 7:11 P.M.

PLACE:

FRUITLAND PARK CITY COUNCIL CHAMBERS

506 WEST BERCKMAN STREET FRUITLAND PARK, FLORIDA

REPORTED BY:

BETH J. BREESE, FPR

COURT REPORTER AND NOTARY PUBLIC, STATE OF FLORIDA

AT LARGE

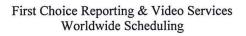


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1	BEFORE:
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3	MAYOR CHRISTOPHER J. BELL VICE MAYOR SHARON KELLY COMMISSIONER JOHN L. GUNTER, JR.
4	COMMISSIONER CHRISTOPHER CHESHIRE COMMISSIONER AL GOLDBERG
5	INTERIM CITY MANAGER STEPHEN COTTRELL
6	SCOTT A. GERKEN, ESQUIRE, ATTORNEY FOR THE CITY
7	SCOTT A. GERREN, ESQUIRE, ATTORNET FOR THE CITT
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	1	PROCEEDINGS
	2	* * * *
	3	MAYOR BELL: Present for the closed meeting
	4	will be Vice Mayor Sharon Kelly, Commissioner John
	5	Gunter, Mayor Chris Bell, City Manage Interim City
	6	Manager?
	7	INTERIM CITY MANAGER COTTRELL: Whatever you
	8	prefer. I know what I am.
	9	MAYOR BELL: Stephen
1	10	INTERIM CITY MANAGER COTTRELL: Cottrell.
	11	MAYOR BELL: Cottrell. I'll get that right
	12	yet.
	13	INTERIM CITY MANAGER COTTRELL: Doesn't matter.
	14	Easy-going guy.
	15	MAYOR BELL: And Commissioner Chris Cheshire,
	16	Commissioner Al Goldberg, and our city attorney,
	17	Scott Gerken. And the court reporter
	18	THE REPORTER: Beth Breese.
	19	MR. GERKEN: Thank you, Beth.
	20	MAYOR BELL: Thank you.
	21	All right. So with that, we'll recess.
	22	MR. GERKEN: The estimated the elevated
ē	23	length of the meeting, I would think, would be
	24	approximately a half-hour, give or take.
	25	MAYOR BELL: Sounds good.

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1	(All persons excluding the above-mentioned left
2	the council chambers.)
3	MR. GERKEN: Shall we convene the
4	attorney-client session, otherwise known as a shade
5	meeting and what we typically call it?
6	As I as you know, at the last city
7	commission meeting, I requested that we have this
8	meeting seeking your advice and direction regarding
9	where we're going in this litigation.
10	Just to remind you and I did confirm with
11	Diane this evening that this was advertised and
12	the names of the participants were advertised. So
13	we're here tonight.
14	As you know, the Sunshine law doesn't typically
15	allow meetings without the public, but we can do so
16	for limited purposes. And this is one of those
17	limited purposes that we can do. But by law, we're
18	the only ones that are allowed to be here.
19	Also by law, just so you-all are aware, the
20	the scope of what we can discuss tonight is limited
21	to the litigation. And, in fact, I'd like to read
22	this. My arms aren't long enough.
23	The subject matter of the meeting shall be
24	confined to settlement negotiations or strategy
25	sessions related to litigation expenditures.

Page 5 Basically, we can talk about the litigation and strategy sessions related to expenditures on the litigation and potential -- I don't think we're really talking about settlement negotiations at this time -- but those type of issues. We can't -- and you -- we can't go afield of that. So just keep it with regards to the -- to the litigation. The other thing is that we are not allowed by the statute, for whatever it's worth, to make any kind of final decisions or take any votes at this It, literally, is just what you think it meeting. I'm seeking your advice to talk about how you'd is. like us to proceed and how you'd like -- looking how you'd like to see things handled. I'm going to tell you what we see coming, what we're intending to do. And let me know if you have any issues with any of those things. And that's really what we're here for. The other thing is -- obviously, as you know, Beth's here. We have a court reporter. There will be a verbatim transcript taken of this meeting this evening. That transcript -- we went through this in the Wicks litigation -- that transcript is sealed until the conclusion of the litigation. So -- but then that's made public, and anybody



who was -- particularly anybody who was excluded from

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	Page 6
1	the evening this evening's meeting or anybody
2	could read that transcript and hear what you have to
3	say.
4	So I was talking to somebody the other day that
5	said that they always tell people, don't say anything
6	at shade meetings. But I don't that wouldn't
7	accomplish much, if you didn't say anything. So
8	because I am looking for your advice, so
9	You all should have a copy of the complaint.
10	This was a complaint that was filed here in the Lake
11	County Circuit Court, our local circuit court Jim
12	Richardson, both individually and as a proposed class
13	representative.
14	It is a two-count complaint. The first count
15	is the 19 federal 1983 action. And this is,
16	essentially, the one where he feels that we as a
17	city, through various things, have retaliated against
18	his Constitutional rights in a whole litany of
19	things. There's no need for us to go through all
20	those things this evening, what he said, she said,
21	all of this. But that's the gist of of what he
22	said.
23	The second count is a class action well,
24	proposed to be a class action lawsuit, challenging
25	the fire and police service fees that we enacted some

Page 7 1 four years ago. And they are seeking to have those 2 declared as an illegal tax, want us to stop doing them in the future, and are seeking a refund of those 3 fees that have been paid in the past. 5 I must admit that I was surprised -- as have others who've looked at this -- that this -- these 6 counts were joined together and filed in the same complaint. They're, obviously -- outside of having 8 9 Jim's name at the beginning of both counts, they're 10 largely unrelated. And, as I said, it was a surprise 11 to see that. One of the things I should point out to you is 12 the insurance coverage. At the present time, we --13 we have -- as we always do anytime we get even a 14 15 claim or, certainly, a lawsuit -- we send that to our insurance coverage and determine -- for their 16 determination, at least initially -- whether or not 17 18 we have coverage for the -- the lawsuit or claim. The -- what we've received so far from them is 19 that, essentially -- I mean, they always -- they 20 never say things. They're kind of like lawyers. 21 22 They never say things clearly. They send you a 23 six-page letter. But, essentially, they -- we have 24 coverage for the Count One, the 1983 federal action. 25 In other words, they will defend us, and they will

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1	pay, in most cases, the any damages that might be
2	coming out of that lawsuit, subject to our
3	deductible, which I believe is \$15,000.
4	But with regards to Count Two, the fire fee
5	case, we largely don't have coverage. Typically, as
6	you can imagine, liability coverage doesn't cover
7	things like if like taxation issues and things
8	like that.
9	So they have at this point given us an opinion
10	that we're covered for one but not covered for the
11	second count. We are in the abundance of caution
12	and given the amount of monies that are involved,
13	I'll be forwarding that and, frankly, probably
14	already have at this point to, essentially, an
15	attorney expert who handles insurance coverage and
16	just ask him to double-check their opinion. And if
17	there's any argument that we have coverage on this,
18	we'd like to make it.
19	I looked at it myself and, frankly, agree. I
20	mean, they're typically, tax issues are not
21	covered. And there's an exclusion on the policy for
22	such matters.
23	But because these were filed together, at the
24	current time we have a little bit of a benefit,
25	because the insurance company is providing a defense

Page 9 for the lawsuit as a whole. So they have assigned us 1 2 an attorney. Our present attorney is Michael Roper. He's not here this evening just because, basically, 3 he didn't need to be. I was going to be talking to 4 you this evening. But we met with him -- Diane and I 5 met with him last week just to brief him on the --6 the action. Frankly, he's the same attorney that was 8 involved -- or has been involved in the Stein 9 10 litigation. So he already knew a little bit about the city and things going on. But that's actually 11 12 not litigation yet, with the Stein claim. But Mr. Roper has been assigned and will be 13 responding on behalf of the City for this case. And 14 at this point the -- the insurance company will be 15 16 paying his attorney's fees. 17 Now, what he has asked is -- because, frankly, he's an insurance counsel and is mainly being 18 handled -- being hired to handle the 1983, this 19 discrimination case -- he, frankly, is not an expert 20 on municipal law, fire fees, and these type of things 21 22 and said he will lean heavily on me -- as sad as that 23 may sound -- and our firm to assist with the legal 24 analysis and -- with regards to that. So we would 25 still be involved with that case, regardless.

Page 10 The next steps, as far as we have, is to let 1 you know we were served on a lawsuit. Actually, I 2 accepted service for the City a week ago today, on 3 February 14th. At the present time we would have to 4 respond to the complaint or receive some sort of an 5 extension. There's a 20-day response time. So that 6 gives us until a couple weeks from now, on March 6th. The -- having said that, the first order of 8 business that -- just to let you know -- that will --9 10 unless you object for some reason -- but that will occur is we would propose and I highly recommend that 11 12 this lawsuit be removed to federal court. What happens with that is because it is a 13 Federal 1983 action, founded on federal law, it's 14 unusual -- frankly, I haven't seen one of those --15 that gets filed in a local county circuit court. 16 They're not used to seeing those kind of complaints. 17 That is something, though, that the federal courts 18 see on a daily basis and deal with thing -- these 19 things guite regularly. They're much more familiar 20 21 with those cases. 22 And, frankly, because they're more familiar 23 with those -- those cases, they're much more likely 24 to deal with them expediently. The possibility, for instance, of getting a summary judgment in which we, 25

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1	basically, say, there is no case here, more or
2	less even if you take all these facts as facts, we
3	do not believe that this is a legitimate cause of
4	action is much higher in a federal court than what
5	you're going to get locally.
6	Besides, it takes it to Ocala at the closest
7	and gets it out of the the local issues that are
8	involved with that. I think it it takes some of
9	the emotion out of the issues and gets it into a a
10	venue that is just much more proper for that type of
11	action.
12	We would if we would do that, we'd,
13	essentially, just file a notice of removal.
14	Actually, we wouldn't. Mr. Roper would do that. And
15	the federal court reviews it. If they find it
16	appropriate, they would just, basically, tell the
17	local court, we're taking this over and we're moving
18	it to federal court.
19	Now, with that there are some interesting
20	issues. The I believe that there is a very good
21	chance that the federal court won't take the whole
22	case. I think that there is a good chance that they
23	may sever off the Count Two dealing with the fees and
24	say, that's a state issue. That's a state
25	constitutional issue. And it kind of makes sense,

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1	what you'd think. That's not a federal cause of
2	action. You keep that in the state court. We'll
3	deal with all the 1983, the he said, she said, all
4	the stuff that that they'll deal with in federal
5	court, and we'll deal with the local court. I think
6	that's fine. Frankly, I think that that is
7	appropriate in state court.
8	The downside of that, though, is if they if
9	they do sever it and that stays here, there is a good
10	chance we haven't been told this dispositively
11	but that Mr. Roper will no longer be defending us.
12	We'll our office will be the attorney of record
13	with regards to that.
14	And they certainly have said that they will
15	continue to assist us as they would before, but they
16	wouldn't officially be the attorney of record. The
17	only reason I say that is because the insurance
18	company pays Mr. Roper's bill, and you'd lose the
19	benefit of having them do that.
20	Having said that, they've already said that
21	they want us involved and we're going to be involved
22	anyway, whether or not they're lead counsel. So I
23	don't think that's as significantly (sic) as it may
24	sound. That but that is a chance.
25	Now, on the same hand, there's a good chance

	Page 13
1	that the federal court may take it all. If they do
2	that, that's fine too. If they remove the whole
3	thing to federal court.
4	So I think it's one of those we're okay
5	either circumstance. If the federal court takes just
6	the 1983 case which I think is what they'll do
7	that's fine, and leave the other one in state
8	court
9	Do you want us to pause?
10	MAYOR BELL: I'll just step out for just a
11	second.
12	(Mayor Bell exited the council chambers.)
13	MR. GERKEN: For the record, the mayor had to
14	step out for just a second.
15	But if they take both of them, that's fine.
16	Either way, I think we would respect the decision and
17	go from there.
18	Now, they could request to remand that back to
19	local to the local court, but I think, high
20	probability, the 1983 action, which is the first one,
21	which goes through all this litany of things, goes to
22	federal court, and we'll just have the issue about
23	the fees here in state court.
24	You got a question?
25	COMMISSIONER CHESHIRE: Since this is normally

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1	not done like this, is there any chance of them
2	saying, we're going to throw one out or this isn't
3	the way you do it or you know?
4	MR. GERKEN: Well, it yeah. I thought of
5	that. You know, should we move that we could move
6	to sever these. That, certainly, could be done, but
7	I don't know what you'd accomplish.
8	COMMISSIONER CHESHIRE: 'Cause he says, I
9	mean
10	MR. GERKEN: Yeah.
11	COMMISSIONER CHESHIRE: I mean, this is all
12	MR. GERKEN: You wouldn't really be able to
13	dismiss the cases.
14	(Mayor Bell entered the council chambers.)
15	MR. GERKEN: And even if you would dismiss
16	them, they could just refile them right away. And
17	it it doesn't it doesn't accomplish anything.
18	MAYOR BELL: I had an alarm go off. Sorry.
19	MR. GERKEN: Okay.
20	But no. That's a very good question. 'Cause
21	as I said, we were a little surprised when we got it
22	initially. Don't know why haven't asked them why
23	they attempted to file them all together. But, I
24	mean
25	COMMISSIONER CHESHIRE: Filing fees.

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1	MR. GERKEN: You know, I wouldn't think it
2	would be as simple as saving a filing fee, but that
3	could be. I mean, I have seen that in lesser cases,
4	that people combine things so they don't have to file
5	two separate lawsuits.
6	But for whatever reason, it's it's what
7	we've got. And and I don't think that will hurt
8	us anyway.
9	VICE MAYOR KELLY: What was the other suit you
10	were talking about? When you first started talking.
11	MR. GERKEN: The other suit?
12	VICE MAYOR KELLY: The Stein.
13	MR. GERKEN: Oh, Stein. That, remember, we
14	can't talk about this evening. That's the the
15	lawsuit with regards to the our employer our
16	employee who has sent the claim to the City that
17	supposedly Mr. Bowers had a relationship with. That
18	case. Yeah.
19	They haven't actually filed a lawsuit, but
20	they've sent a notice to the to the City.
21	VICE MAYOR KELLY: Okay. 'Cause I didn't know
22	what that had to do with anything.
23	MR. GERKEN: It doesn't have anything to do
24	VICE MAYOR KELLY: Okay.
25	MR. GERKEN: It's just the same attorney. I

	Page 16
1	didn't mean to
2	VICE MAYOR KELLY: Oh, all right.
3	MR. GERKEN: Just the attorney that's been
4	assigned to that case is the same attorney we got for
5	this one. So we we've dealt with him before.
6	He's a fine attorney out of Orlando. That that
7	was the only only reason I mentioned that. I'm
8	sorry.
9	VICE MAYOR KELLY: Okay. Okay. That threw me
10	off for a minute.
11	MR. GERKEN: With regards to all the
12	allegations in the complaint, it won't do us any good
13	tonight I know I've talked to several of you
14	about, you know, that didn't happen, this isn't true,
15	this kind of thing. No need to go through that this
16	evening.
17	One thing, though, I I should point out is
18	one of the issues that they raise in the complaint is
19	with regards to this ethics violation that we talked
20	about possibly drafting up a resolution with regards
21	to Mr. Richardson.
22	I have spoken with Michael Roper, our attorney.
23	And he has advised under the circumstances that
24	that's there he doesn't think the City should
25	move ahead at this point with regards to that ethics

Page 17 1 violation. It will just be another paragraph as 2 supposedly we're retaliating. You all know you did 3 that in the best interests, but under the circumstances, there's nothing gained. And he's --4 5 frankly, has requested that we not move ahead with that. 6 You don't have to dismiss it. You don't have to say you're doing anything else at this point. But 8 we won't plan on bringing that forward at any time in 9 10 the near future, just to note. Just so you're aware of that. 11 12 One of the issues with regards to the class 13 action -- it will be an interesting case. As you know, the reason the -- the dominating reason why 14 15 these fees were imposed in the first place is because 16 you-all were looking -- at the time you felt it was 17 not fair that the burden of all the police and fire fees falls on the property owners and the people 18 paying ad valorem property taxes. 19 20 We talked about it. We talked about the fact that these fees were not a tried-and-true method. 21 22 was quoted on -- I'm on the record of saying I'm not 23 a, quote, big fan. I thought that was interesting in 24 the minutes. I didn't remember. I'm not a big fan. 25 And call me a prophet -- said that these could very

	Page 18
1	well be challenged.
2	Well, it's taken four years, but these are
3	challenged.
4	In essence but the the gist of it,
5	though, is you were looking for a fairer way to
6	actually have the users of these services pay for
7	these fees.
8	Now, the reason I bring that up is because
9	in the class action will bring up some interesting
10	issues. Mr. Richardson in his complaint is proposing
11	to try to represent the entire class and feels that
12	he will fairly represent the class as a typical
13	resident of Fruitland Park.
14	We haven't gotten to this point yet. That will
15	be down the line. But if that issue comes up, I
16	think you know very well, as I do, that I do not
17	think that Mr. Richardson is a typical represent
18	representative of Fruitland Park. The mere fact that
19	he's filed a federal cause of action on a 1983
20	discrimination questions whether or not he will be
21	able to fairly and impartially represent the class on
22	behalf of the City. I do think that we will be
23	challenging his ability to represent the class.
24	I, frankly, don't think we have a problem with
25	Mr. and Ms. Howard. They do have some familiarity,

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1	but I don't but they, certainly, don't have the
2	same issues that Mr. Richardson has.
3	The other issue we have and we don't in any
4	intent desire to pit property owners versus
5	nonproperty owners. That was never the intent of the
6	thing. But with regards to this class action, where
7	you're trying to put like people together, I think
8	it's difficult to bring a class action on behalf of
9	everybody when it is if anybody looks at the
10	issue, it's clear that property owners versus
11	nonproperty owners in particular will have different
12	results based on how this class action goes.
13	You, certainly, have the ability to impose
14	taxes on people. And what will more than likely
15	happen is, if you can't charge fees to the actual
16	users of the services, property taxes will go up.
17	One might argue that if if you're a
18	property person paying property taxes, you should,
19	certainly, not have not have anything against the
20	fees. You should, frankly, like the fees because
21	they're helping to to have that fee shared among
22	the other people.
23	Versus if you're somebody who's not a property
24	owner, if you're a tenant or somebody in a in an
25	apartment building that's paying those things, you

Page 20 because you don't pay property taxes and you don't 1 2 have that risk, you may be more inclined to go 3 forward with the case. The only reason I'm bringing this up is that 4 one of the issues that will probably come up in the 5 class action is whether or not it's appropriate to 6 lump everybody together in one pot or whether or not there should be different classes of people. 8 9 That will be an issue that will ultimately be 10 decided by a judge if there is a class action. But you can quickly see that -- I don't think you can 11 12 simply say that everybody's in the same pot together. And just so you're aware of that, that probably will 13 come up down the line some -- somewhere. 14 Going forward, with regards to fees -- and this 15 gets into the nature of, you know, settlement 16 negotiations or just where the litigation ultimately 17 goes. As I said, they are requesting that we stop 18 doing these user fees, claiming that they're an 19 illegal tax. We will -- we will challenge that. 20 As I said before, it is a -- there's a chance 21 22 that they will prevail on that issue. Because these 23 are -- this is not a proven way of doing things, a 24 court could say that it is more a tax, not a fee. We, certainly, will defend the fact that it is a fee. 25

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1	But I think you should be prepared in the future
2	going forward, and perhaps for budgeting purposes
3	this fall, to seriously consider discontinuing these
4	fees.
5	If you want I mean, from a lawyer's
6	perspective, I'd rather you didn't have them. I
7	mean, it's just much easier and tried-and-true, if
8	you want my advice, to just go through the
9	traditional taxing method. And I would suggest for
10	budgeting purposes that that's the way you try to
11	make the numbers match, is to not have those fees.
12	We're not making any decisions like that at
13	this point, and I'm not asking you to make any
14	decisions like that. Just as far as thinking down
15	the line where you might want to go.
16	Refunds and things, that's something we'll deal
17	with. I mean, we're not giving out any refunds at
18	this point. There have been people who have a few
19	people who have asked. Just so you know, we are not
20	giving refunds right now. That will be something
21	that will be dealt with as far as the litigation, of
22	course, and and depending on how things go. And
23	that will be a decision for another day. So really,
24	your decision will be just moving forward.
25	I'm not asking and I don't think we should stop

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1	doing the fees now or this week, but at some point in
2	the future, when we get some of these issues settled,
3	certainly, as I said, when you get into the October 1
4	fiscal year, I I'm probably going to be
5	suggesting just because until this issue gets
6	resolved that we not continue to charge the fees
7	at that point.
8	VICE MAYOR KELLY: Didn't we determine when we
9	were talking about doing the fees that it was a
10	voluntary fee?
11	MR. GERKEN: Yes.
12	VICE MAYOR KELLY: We stopped charges on him in
13	December.
14	MR. GERKEN: Yes.
15	VICE MAYOR KELLY: So how can he still be suing
16	us?
17	MR. GERKEN: Well, that's I mean, again,
18	that's one of those class issues. He's saying that
19	the others are. So that will be brought up.
20	Now, of course, he did pay the fee, as many
21	people did, for several years. So with regards to
22	the refund, it makes sense. But yes. Going forward,
23	he's not paying the fee.
24	I believe there's about a dozen people that
25	don't pay the fee in the city, but that's about it.

	Page 23
1	MAYOR BELL: And the fact that he supported the
2	fee and
3	COMMISSIONER GUNTER: Right. That was my
4	question.
5	MR. GERKEN: Yeah. I I my recollection
6	was similar to that. I was surprised when I read in
7	the complaint that he he put himself forward as
8	one who seemed to be so much against it. I recall
9	he
10	VICE MAYOR KELLY: Oh, no. He was for it.
11	MR. GERKEN: I recall, frankly, at one point,
12	he wanted to raise them higher.
13	MAYOR BELL: I think we were all given a copy
14	of the CD on that.
15	MR. GERKEN: Oh. I haven't looked into
16	those are the issues we're going to be looking into,
17	but anyway.
18	There are some fixes, just to let you know.
19	There are there are some things that we could do
20	better and that we're needing to fix.
21	In the billing program, one of the things that
22	we realized that was an error is we've been,
23	apparently, charging a late fee if someone didn't pay
24	their police or fire fees. We shouldn't be doing
25	that. Under the ordinance, it says if you don't pay
I	

	Page 24
1	it, you just take it off your bill at some point.
2	We've already corrected that. The the
3	City Maureen and them have gone back into the
4	billing system. Or Miriam. Gone back in the billing
5	system and have going forward, we're not charging,
6	making sure we don't do it.
7	It's not significant amounts of money, but
8	those are the kind of little fixes and, frankly, I
9	talked to Diane today about moving forward in the
10	coming months, if there's any other things like that
11	in how we're doing things notices we put on the
12	bill, whatever that might may be just getting
13	that we've never intended to be sneaky. 'Cause
14	that word has been used. That's a little annoying.
15	That's never been the intent of this. And so we're
16	trying to be as upfront as we can with anybody that
17	asks, anybody that that's involved.
18	So some of those things will be worked out.
19	And as people call in and ask questions, we try to
20	answer answer them as they do.
21	By the way, you've got a copy of this motion.
22	I'm not completely sure what that was attempting to
23	do. There was this motion to limit contact with
24	class potential class representatives. I don't
25	think you need to worry about that at this point.

	Page 25
1	I've already talked to the attorney, and we'll deal
2	with that.
3	That's typically, in a situation where
4	you're trying to poison the well, if you will, ahead
5	of the the City. It's not I mean, if the City
6	was going out there door to door and threatening
7	people to pay their fees, you're telling them that
8	would be one issue.
9	The only thing we're doing at this point is, as
10	our customers and people call in, we try to answer
11	their questions as fairly as we can. And I don't
12	know how you can avoid that. And I told their
13	attorney that, and and so he said, well, he'll
14	think about it. And we'll we'll deal with that
15	issue down the line.
16	VICE MAYOR KELLY: So if we don't charge the
17	fee
18	MR. GERKEN: Uh-huh.
19	VICE MAYOR KELLY: or we charge the fee and
20	they don't pay it, voluntarily refuse to pay it, then
21	if they receive services, we can legally bill them
22	for those services?
23	MR. GERKEN: That's one of the issues that will
24	be that will be tried or dealt with in this case.
25	Yes. That's what our ordinance says, is if if

	Page 26
1	now, if they don't pay the fee, we by the way, for
2	public safety purposes, we don't cut people off from
3	those those services. But we do reserve the right
4	to potentially collect for the value of those
5	services rendered in the future.
6	I think when we drafted when the ordinance
7	was done, it was said that that would sparingly, if
8	ever, be used. I think there was really no intention
9	that that be seen but if someone's abusing the
10	system and there are cases that you can think of
11	where somebody is is, you know, using our police
12	and fire services to the nth degree, we reserve the
13	right, if we can, to to go after that.
14	Whether or not we can do so will be one of the
15	issues that that can be that can be worked on
16	in this litigation. I mean, one of the issues that
17	will be discussed is the notion of public safety
18	functions that our police do versus other things.
19	In Fruitland Park, our police do a lot of
20	things.
21	VICE MAYOR KELLY: Yes, they do.
22	MR. GERKEN: Some of them are classic police
23	public safety purposes. Others are not. Our police
24	officers serve as code enforcement officers and deal
25	with barking dogs and uncut grass, and they serve as
1	

	Page 27
1	animal control first re first responders, if you
2	will, going out on those issues that are not public
3	safety type of issues.
4	But the as I said, the police and fire
5	service fees are not a legislatively specifically
6	prescribed fee. They do allow you to charge fees for
7	services. They do allow you to allow you to do ad
8	valorem taxes and certain other taxes. But there is
9	no statute that specifically addresses police and
10	fire fees, which is why this has become such an a
11	gray area.
12	COMMISSIONER CHESHIRE: Is there any other
13	towns who've done this? I mean
14	MR. GERKEN: There are other towns that have
15	done that. I don't there are no other towns in
16	Lake County that charge a user fee.
17	And, again, a user fee is not to be a user
18	or service fee is not to be confused with an
19	assessment. Which you'll see there are several
20	towns in Lake County that do assessments for fire.
21	You'll notice you won't see a police
22	assessment. That's because the courts have said you
23	can't do an assessment for police because it let
24	me back up just a little bit.
25	And it's probably good for you, just as you
I	

Page 28 hear people talking about it, to have a two-minute 1 2 discussion on the difference between a tax, a user fee, and an assessment. Those are the three kind of 3 ways that local government often -- often collects 5 money. A tax, as you know, is something -- is 6 something that our constitution specifically allows us, to do certain taxes, an ad valorem tax. But what 8 the constitution says, our state constitution, is 9 that you cannot do a tax unless it is specifically 10 allowed by the legislature or our constitution. 11 So ad valorem taxes, business license taxes, 12 13 utility taxes -- these are all taxes that are -- that are out there. But if -- the way on taxes -- unless 14 15 there's something that says you can tax somebody that way, that -- you're limited to those specific things. 16 17 So that is a tax. A -- an assessment, like this fire assessment 18 that you have -- and you'll see assessments -- the 19 20 classic assessment is someone putting a sidewalk out 21 in front of your house. And they assess the -- any people that -- that are on that street for the cost 22 23 of that sidewalk. The notion is that it specially benefits that property, and so those are -- should be 24 25 the people that pay for it.

Page 29 And what the law has allowed is for fire --1 2 traditional fire services; not EMS services. Traditional fire services. They will allow a local 3 government -- or in our case, the County does one of 4 5 these too -- to do a non-ad valorem assessment for the cost of that fire protection services. 6 the courts have said, well, that's close enough to 8 benefiting the property. 9 They don't believe that EMS and other things benefit the property as much as they do people. And 10 11 they haven't allowed assessments for police services because they don't specific -- specially -- I mean, 12 people -- benefit the property. 13 Now, why a certain amount of police services 14 15 wouldn't specially benefit the property when fire -that's a good question. And -- and I've often 16 wondered -- and I think there, certainly, could be 17 18 something there. But that's the current state of the 19 law. User fees, though, on the other hand, are just 20 what you think. I mean, a user fee or a service fee 21 22 is the people using the service pay a fee commensurate with the service that is rendered. 23 24 The user fees need to be voluntary; thus, the 25 voluntaryness (sic) of our fee. In other words, it's

		Page 30
1		a service that the government provides, that people
2		can choose to use. And in this case, the user fees
3		are done for a a variety of of things that you
4		have in governmental services and on all those things
5	8	that you, typically, see.
6		Now, one of the areas that user fees have been
7		allowed in recent years is for stormwater.
8		Stormwater is a user fee, that fee that's on our
9		bill. But the courts have allowed that as a valid
10		user fee.
11		And there's a number of other fees. The fee
12		has to be fair. It has to be in line with the the
13		services rendered.
14		But, again, user fees have been specifically
15		allowed through the courts in a variety of areas.
16		But they haven't specifically allowed user fees for
17		police or fire services. And that's where this comes
18		in.
19		So most cities have just gone the traditional
20		route, the safe route, to pay for those services
21		either through assessments for fire or for ad valorem
22		taxes or anything else.
23		COMMISSIONER GUNTER: Well, the the
24		assessment on fire has already been challenged by the
25		court; correct?

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1	MR. GERKEN: Yes. Challenged they went
2	through lawsuits like this for assessments, spent
3	years in fact, originally, Lake County was
4	involved in one of those. They were one of the
5	first
6	COMMISSIONER GUNTER: I think Tavares has got
7	\$11 on their
8	MR. GERKEN: On their yes. It's on their
9	utility bill and and
10	COMMISSIONER GUNTER: For fire.
11	MR. GERKEN: So that's an assessment. That's
12	not a fee.
13	COMMISSIONER GUNTER: You should have
14	recommended that to us.
15	COMMISSIONER GOLDBERG: Change the wording.
16	MR. GERKEN: Well interesting.
17	We
18	COMMISSIONER GOLDBERG: That's what it sounds
19	like to me.
20	MR. GERKEN: Well, you can't just change the
21	wording. The the problem and with regards to
22	the assessment is, one, police is our big number
23	that we have, and you can't do the assessment for
24	police.
25	And with regard to fire, the assessment figure

	Page 32
1	is just for traditional fire services. Because we
2	have a voluntary fire department and limited things,
3	there the number the fire aspect of our number
4	is not that large. And so plus the and that
5	was one of the reasons that we decided not to go the
6	assessment route.
7	And, frankly, four years ago it's strange
8	the way these tides turn assessments were kind of
9	a things people didn't like. And fees were deemed
10	more user-friendly, I guess is what you would call
11	it.
12	There are to answer your question also
13	there are other cities that have that charge these
14	user fees. I've got a call in to some of the
15	attorneys for some of them just to see where they are
16	at the moment, whether there are any problems with
17	them. And I'm waiting to hear back.
18	COMMISSIONER GUNTER: I'm sure they will after
19	this.
20	MR. GERKEN: Yeah. And actually, it's it's
21	interesting. When you know, making no bones about
22	it, Wildwood has historically had these fees. And
23	they are fees. And when they had theirs before we
24	had ours. And their fees are higher. And they've
25	been doing them longer. And I I called Jerri

	Page 33
1	Blair recently and left a message to talk to her
2	about it.
3	She shared with me that they had the same
4	concerns, but, apparently, they have not been
5	challenged. They may very well be challenged going
6	forward.
7	VICE MAYOR KELLY: Currently challenged right
8	now? I believe they are.
9	MR. GERKEN: I well, that's what I said. I
10	don't know. I was calling her to see if there's been
11	anything going on with regards to that. If they're
12	still even charging them. I don't know.
13	COMMISSIONER CHESHIRE: So there's no case law
14	on this? I mean
15	MR. GERKEN: There's tons of case law and
16	that's what we'll all be arguing about user fees
17	and assessments and taxes. There's, literally, books
18	written on the subject that'll bore you to death.
19	But there isn't a case right on point with regards to
20	can you have a police and or a fire user fee.
21	That's that's where we're heading. At least not
22	in Florida, so
23	I don't like to make law, though. I don't like
24	for our city to have to do that. And that that's,
25	again, the reason why
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	Page 34
1	COMMISSIONER GUNTER: Well (inaudible).
2	MR. GERKEN: (Inaudible.) You know,
3	particularly particularly, you did this to try to
4	be fair and to try to respond to
5	COMMISSIONER GUNTER: That's exactly what it
6	was.
7	MR. GERKEN: And
8	COMMISSIONER GUNTER: To be fair to everybody.
9	MR. GERKEN: And if it's not appreciated and
10	people think you're trying to do something sneaky or
11	it's not being fair, well, at some point you question
12	why you do it and say, well, if the people don't want
13	us to do it in this manner I mean, you do the
14	traditional ad valorem assessments. You go that
15	route. At least until it gets resolved.
16	MAYOR BELL: When the when the assessments
17	are billed on the utility bill, you're billing
18	utility customers.
19	MR. GERKEN: I don't know how they're doing it.
20	That's a it's a very good question, actually.
21	Usually, fire assessments are not billed on the
22	utility bill. And, in fact, Tavares has
23	COMMISSIONER GUNTER: Tavares
24	MR. GERKEN: has been out on the edge a
25	little bit on that by doing that method. They got an

	Page 35
1	opinion from a highfalutin law firm that said they
2	could do that. Because they wanted to do it that way
3	'cause they get the money quicker and it's easier and
4	it's all right there. They don't have to go through
5	the tax office and all that.
6	I mean, I kind of wondered myself how if the
7	utility bill is going to an occupant I think
8	they've just got it tied in to the system. But I
9	have friends that live in Tavares and, oddly enough,
10	when sadly, when they read the newspaper
11	article called me and said, hey, I'm paying one of
12	those fire taxes too. And I don't even live in
13	Fruitland. And I had to explain to them, well,
14	that's not a fire tax. Not a fire
15	COMMISSIONER GUNTER: Yeah. My brother-in-law
16	called me and said
17	MR. GERKEN: We pay those.
18	COMMISSIONER GUNTER: Let me (inaudible). Then
19	he flips it over and it did say fire assessment on
20	the other side.
21	MAYOR BELL: But if it's but if it's not
22	billed directly to the property owner, though,
23	it's it's more
24	MR. GERKEN: I don't know. As I said, I don't
25	know how that is an assessment, though, no doubt.

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1	They went the assessment route. But they're charging
2	it on their utility bill. That's the method of
3	collection they use.
4	COMMISSIONER GUNTER: Now, are they charging
5	citywide eleven twenty-four? He said he's paying
6	eleven twenty-four, I believe is what he said.
7	MR. GERKEN: On the assessment?
8	COMMISSIONER GUNTER: Eleven dollars.
9	MR. GERKEN: I think what they did
10	COMMISSIONER GUNTER: (Inaudible.)
11	MR. GERKEN: What they did, which I I know,
12	you know, Minneola has one of these. Typically, what
13	they do is residences, single-family residences, all
14	pay the same, whatever that number is
15	COMMISSIONER GUNTER: Okay.
16	MR. GERKEN: \$11.24. But businesses and
17	in Tavares cases, hospitals and things like that
18	pay, typically, on a square footage basis.
19	COMMISSIONER GUNTER: Okay.
20	MR. GERKEN: And they may even have their
21	different codes based on the type of use.
22	COMMISSIONER GUNTER: The reason I ask that is
23	in this suit, it had questioned that we did not do a
24	study.
25	MR. GERKEN: Uh-huh.
1	

	Page 37
1	COMMISSIONER GUNTER: And how do you determine
2	that if a house
3	MR. GERKEN: Yes.
4	COMMISSIONER GUNTER: that they're putting
5	the figures in there. But anyway, how do you
6	determine a house is worth \$40,000 and is paying
7	the the \$4 a month as opposed to a house worth
8	\$300,000
9	MR. GERKEN: Right.
10	COMMISSIONER GUNTER: is paying \$4 a month?
11	MR. GERKEN: Right.
12	COMMISSIONER GUNTER: So that's why I was
13	wondering about the fire assessment in Tavares. Is
14	it straight across-the-board money or
15	MR. GERKEN: Yes.
16	COMMISSIONER GUNTER: are they
17	MR. GERKEN: And, again, the courts that's
18	been something that was argued about. And the courts
19	have said with regards to assessments, those fire
20	assessments, that they have deemed it fair to charge
21	all single-family residences, be it big or small, the
22	same flat rate. There that was challenged, that
23	very issue. And that's been held down. The study is
24	almost always done.
25	Now, there those studies typically, it's

	Page 38
1	a \$40,000-plus study that you pay to have the
2	this determine the appropriate rate.
3	COMMISSIONER GUNTER: All right.
4	MR. GERKEN: The law doesn't actually say you
5	have to have a professional study done. But it does
6	say you have to have legitimate basis and findings.
7	And, again, the tried-and-true method is to pay a
8	consultant to have a study so you've got that there.
9	But, again, that's the assessment route.
10	That's really more with regards to that. And that's
11	where you hear those cases talked about.
12	With regard to the user fee, we do have to show
13	that it's a a legitimate fee service that's tied
14	to what they're getting. But it's a different kind
15	of an animal.
16	MAYOR BELL: Well, the the fee that we've
17	charged
18	MR. GERKEN: Uh-huh.
19	VICE MAYOR KELLY: now, the
20	\$11-and-something assessment, was that to cover the
21	total cost of the service?
22	MR. GERKEN: I think it's actually just a
23	small they did a percentage. In other words
24	and, again, I'm not completely familiar with what
25	Tavares did. But I can't imagine they can pay for

Page 39 fire on 11 bucks per house. Yeah. 1 2 What most -- for instance, Minneola just did the same thing. They were doing it right along 3 with -- with Tavares. Same -- I think the same 5 company might have done the -- the study. They -- the study -- and I'm rounding numbers -- determined that the total cost of fire, 7 8 when you put everything in it, was, like, \$200 per year, per house. But they chose, for a variety of 9 reasons, some of which are, frankly, just because the 10 11 people have to get used to this concept -- they charged -- to only charge 25 percent of that number 12 13 starting out. So they did an assessment -- I believe it's of 14 about \$50 -- per year. Which ends up being, you 15 know, four bucks a month or something like that. 16 Tavares, though, for -- if it's \$11 a month, 17 18 that may come close to being most of it. That's a 19 pretty aggressive opening assessment to put on that bill every month. But that's -- that's what that 20 21 would be. But, again, those are done -- every house pays 22 23 the same, big or small. But they, typically -- in those cases, they usually have a different route for 24 25 commercial.

Page 40 1 In our case, we have a standard user fee throughout for all utility customers. 2 the time, I believe Chief Isom testified as to the 3 occupancy and the services and, frankly, felt that 5 businesses and those -- that there really wasn't an advanced level of law enforcement that was with -protecting a business as there was a house. based on all that, we kept just a uniform rate. 8 Again, that's something else that would need to 9 10 be -- not determined at this time. Yes. It would be wonderful if we had a \$100,000 study that completely 11 analyzed every dime of our police services and what 12 they do and how they are. But it was a much more 13 simplistic route at the time, saying our budget is a 14 15 million. Four dollars is a pittance of what that -that charge is. They're, certainly, getting \$4 worth 16 17 of police and fire services each month. That's an oversimplification, but the -- the --18 19 that was the logic on that. VICE MAYOR KELLY: We did some kind of a study 20 or something like that on -- somewhere, in the area 21 of this issue going --22 MAYOR BELL: For stormwater. 23 24 MR. GERKEN: Yeah. Stormwater can be 25 charged -- if everybody gets the same amount for

	Page 41
1	stormwater
2	VICE MAYOR KELLY: Yeah.
3	MR. GERKEN: you can. Everybody on a
4	residential basis.
5	VICE MAYOR KELLY: So we had people question
6	whether or not it should be done by square footage
7	because Wal-Mart is paying the same as somebody
8	that's got a small house.
9	COMMISSIONER CHESHIRE: I believe there's a
10	multiplier.
11	MR. GERKEN: Yeah.
12	COMMISSIONER CHESHIRE: In most cases it's a
13	multiplier.
14	MR. GERKEN: On on the commercial, they
15	they allow on ours or what they did when you're
16	first setting it up, I think he charges a dollar.
17	And it was just, literally, for, like, the
18	administrative costs when they and they said,
19	well, for that well, once you get up into higher
20	dollars, then, frankly, you start doing it on a
21	multiplier and square footage.
22	And people again, stormwater
23	theoretically, people can opt out of that service by
24	providing on-site retention. Then they if you
25	everybody here it's in that ordinance can

	Page 42
1	can provide, if you can somehow do it most people
2	can't. But if you could somehow retain all your
3	stormwater and show you're not using our stormwater
4	system at all
5	COMMISSIONER GUNTER: I can't, 'cause my water
6	goes downhill.
7	MR. GERKEN: If you can do that, and establish
8	that for the record
9	COMMISSIONER GUNTER: (Inaudible.)
10	MR. GERKEN: Well, exactly. That's and most
11	people can't retrofit their property to do it. But
12	if you were coming along and can do that, you,
13	theoretically, could get a reduced or completely
14	eliminate your stormwater.
15	COMMISSIONER GUNTER: As I recall, when we set
16	that stormwater fee and somebody was pushing us to
17	put it in. Either Tallahassee or the feds or
18	somebody.
19	MR. GERKEN: St. Johns more than likely as
20	well.
21	COMMISSIONER GUNTER: Yeah.
22	MR. GERKEN: And the stormwater is something
23	that there used to not even never even heard about
24	stormwater. And then it's there's a statutory
25	revision that addresses stormwater utilities now.

	Daga 42
1	Page 43 And there are stormwater fees that have been
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2	there's a whole line of cases on the stormwater fees
3	that went through this whole battle for
4	COMMISSIONER GUNTER: And that's something else
5	that we're fairly cheap in. My my son over there
6	in Ponce Inlet theirs is \$15 a month. Between 12
7	and \$15 a month for the stormwater fee.
8	MAYOR BELL: What do we charge now?
9	VICE MAYOR KELLY: Dollar and a half.
10	COMMISSIONER GUNTER: Two dollars.
11	MR. GERKEN: But no. We can't get off the
12	subject of the the litigation. But but yes.
13	They're all valid points.
14	MAYOR BELL: Thank you.
15	COMMISSIONER CHESHIRE: Can I ask you a quick
16	question?
17	MR. GERKEN: Yes.
18	COMMISSIONER CHESHIRE: What's with the class?
19	And I think this is brought about by a small, fringe
20	in Fruitland Park. I think most people don't mind
21	paying the fee. Is there a threshold where ten
22	percent of the people have to file? Or is this one
23	of the things where, like, I get a notice from
24	Netflix that I've joined a class action lawsuit
25	MR. GERKEN: Uh-huh.

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1	COMMISSIONER CHESHIRE: and not even know
2	it?
3	MR. GERKEN: That's a very good question.
4	People will have to be given the option of joining
5	in opting in or opting out of the class, one way
6	or another. And that's all how in the
7	maneuverings of how things are set up.
8	Typically, what happens is when you go through
9	the class action proc class action procedure at
10	some point in time the Court will have to determine
11	whether or not the proposed individual is an
12	appropriate class representative.
13	If they're not and they get somebody to be an
14	appropriate class is it appropriate to even have
15	all these people in the same class? Do you is the
16	whole thing even appropriate to have as a class
17	action? Is there typicality, commonality?
18	There's this big test on whether or not all
19	these issues are
20	COMMISSIONER CHESHIRE: If there's not enough
21	people
22	MR. GERKEN: Well, if they can establish that
23	there's enough people potential class
24	representatives, they can have it certified as a
25	class. But then they have to go out and send notices

	Page 45
1	to all these people and give them the tell them
2	what this is all about and give them the opportunity
3	to join in or out. They have to be given the chance
4	to not be in the class.
5	Frankly, one of the interesting issues will be
6	you-all will be potential class representatives. You
7	all live in the city and pay pay the fee
8	yourselves. So you would get the notice yourself and
9	get to see it. That's an interesting issue in the
10	whole lawsuit. But
11	MAYOR BELL: Yeah. That would be kind of
12	MR. GERKEN: Whether you'd be a class unto
13	yourself or something else. Whether you opt in or
14	out
15	MAYOR BELL: Yeah. Well, he's no longer
16	COMMISSIONER GOLDBERG: He was okay when he was
17	sitting here.
18	MR. GERKEN: I understand.
19	COMMISSIONER GOLDBERG: But now that he's not
20	sitting here, he's not okay with it.
21	MR. GERKEN: Yeah.
22	COMMISSIONER GUNTER: So if if they win,
23	from their side, the ones that signed up for the
24	class
25	MR. GERKEN: Yes.
1	

	Page 46
1	COMMISSIONER GUNTER: they'll get the rebate
2	over the past four years or however long we've
3	been
4	MR. GERKEN: If they win, I mean and
5	that's this is serious stuff. I mean, if they win
6	and they're successful in establishing that this is
7	an invalid tax and if they now, we have arguments
8	that even if even if the Court were to say this is
9	an invalid tax, we don't think it's appropriate to
10	give a refund of all the monies they've paid over the
11	last four years.
12	But let's say, worst-case scenario, the Court
13	says they it's an illegal tax and everybody should
14	get a refund. Let's say they get what they asked
15	for. Normally, what the Court does kind of like
16	the Blockbuster class action or something to that
17	is they will require the City to set up a fund in
18	which to pay class claimants from.
19	So the people would have to establish I've paid
20	\$4 a month for or, you know, for
21	COMMISSIONER GUNTER: So so they
22	MR. GERKEN: so many years
23	COMMISSIONER GUNTER: have to come to the
24	City and tell us what they've paid?
25	MR. GERKEN: Well, no. I mean but keep in
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	1	COMMISSIONER CHESHIRE: They're suing
	2	themselves.
	3	MR. GERKEN: Yes.
	4	VICE MAYOR KELLY: So they'd be paying for
	5	their own
	6	MR. GERKEN: Yeah.
	7	VICE MAYOR KELLY: Yeah.
	8	MR. GERKEN: And that's what I said before. If
	9	you're not a property tax owner and you're somebody
	10	who's who's you'd have a different attitude
	11	about that versus if you're somebody who's going to
	12	have to foot the bill to pay the lawsuit. Yes.
	13	And with all due respect, in in
	14	Mr. Richardson's case or as a property owner, you
	15	are if you win, you're hitting you're hurting
	16	your city, is what you're doing. You're hurting your
	17	city with a bill that they have to pay, that the City
	18	would have to raise taxes that's the only way you
	19	could pay it, ultimately, to pay that bill.
	20	COMMISSIONER CHESHIRE: Wouldn't the
	21	beneficiaries be burdened by the same tax, though?
	22	They're not going to be excluded from the tax.
	23	MR. GERKEN: Correct. No. Absolute you
	24	can't pick and choose who pays the ad valor you're
	25	right.
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1	COMMISSIONER GOLDBERG: They don't understand
2	that.
3	MR. GERKEN: And that's the thing
4	COMMISSIONER GOLDBERG: There's no way to win.
5	INTERIM CITY MANAGER COTTRELL: I think
6	lose-lose.
7	MAYOR BELL: I think our treasurer our
8	treasurer actually ran a little thing
9	MR. GERKEN: She did.
10	MAYOR BELL: that's that shows the the
11	impact.
12	MR. GERKEN: And that will be something come
13	budget time.
14	MAYOR BELL: For some for some of these
15	houses in Wingspread, you're talking \$500 versus the
16	96 they're paying right now.
17	MR. GERKEN: Yes. For the higher-valued
18	homes would get hit the hardest because they would be
19	above any exemptions and would get hit with the
20	lion's share of any tax increase.
21	COMMISSIONER CHESHIRE: We're we're not
22	allowed to explain this to people because he's saying
23	that we're
24	MR. GERKEN: That is just a motion. You are
25	not under any restrictions at this point. Obviously,
I	

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1	you have to be truthful with people. And I don't
2	advise you to go out and and be preaching to
3	folks
4	COMMISSIONER CHESHIRE: Well, you're not going
5	to go out and solicit anybody, but if somebody
6	people ask you
7	MR. GERKEN: Yes.
8	COMMISSIONER CHESHIRE: you're allowed to
9	say
10	MR. GERKEN: You are you're public
11	officials. You represent the people. You wouldn't
12	be doing your job to talk to your constituents
13	MAYOR BELL: We've had about I think we've
14	had about a dozen people wanting to opt out of out
15	of the
16	MR. GERKEN: I think it's 12 or 13 that have
17	opted out.
18	COMMISSIONER CHESHIRE: How many how many
19	pay it? Like, 1500?
20	MR. GERKEN: Eighteen hundred or so.
21	MAYOR BELL: But these 12 people that have
22	opt 12 or 13 that have opted out, can we give them
23	a phone call?
24	MR. GERKEN: No. I wouldn't do that. I don't
25	recommend I I would just leave well enough

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1	alone on those issues. No. Don't don't contact
. 2	them.
3	COMMISSIONER GOLDBERG: Geographically, do we
4	know where they're from?
5	MR. GERKEN: I have no idea, nor do I want to
6	know.
7	COMMISSIONER GOLDBERG: Yeah. Yeah. I was
8	just asking.
9	MR. GERKEN: I would not give anybody I
10	mean, I think it's a as was pointed out, I I
11	think if you knew the whole story and how it all
12	works, it's a short-term gain at best.
13	COMMISSIONER GOLDBERG: And a long-term loss
14	for every property owner who's taxed in the City of
15	Fruitland Park.
16	MR. GERKEN: Yes. If you know, if
17	successful.
18	We and I guess the unfortunate thing is even
19	if just the fact that we have to defend this suit
20	is going to cost the City money. And these are
21	complicated lawsuits.
22	COMMISSIONER CHESHIRE: The only one making
23	money on this is you.
24	MR. GERKEN: In a sense, yes. Exactly. Trust
25	me. I don't want this lawsuit. I don't like being

	Page 52
1	in a lawsuit.
2	COMMISSIONER GOLDBERG: You don't want to win
3	it this way.
4	MR. GERKEN: I yeah. I don't like it when
5	my you know, it's a common joke among lawyers
6	that oh, it was a great day; my client got sued.
7	I've never felt that way. I don't like my clients to
8	be in the paper like we've seen recently. I don't
9	like to see that.
10	And, frankly, Fruitland Park we've we,
11	frankly, have particularly recently enjoyed the
12	thought of being getting back to a cordial, let's
13	accomplish things for the City. This is not
14	accomplishing anything for the City of Fruitland
15	Park.
16	And that's why I mean, this lawsuit is not
17	productive for you as a City. I think and that's
18	why I think as as going forward, I do think when
19	we get to budget time, it it's probably going to
20	be something I don't think we should rely on these
21	fees going forward until this issue is resolved.
22	You don't have to admit to anything. You don't
23	have to admit that it's illegal or anything like
24	that. But I just think, going forward, it's I
25	would pretty much plan on not on not assessing

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1	these fees in the future. For at least for a
2	period of time.
3	Yes.
4	INTERIM CITY MANAGER COTTRELL: Would you
5	recommend or posit the notion of us adopting a more
6	palatable and legal approach, like a special
7	assessment and/or, as I've mentioned to some of you,
8	indirect cost study and adopting a rate structure
9	that is
10	MR. GERKEN: Uh-huh.
11	INTERIM CITY MANAGER COTTRELL: sufficient?
12	MR. GERKEN: There are other revenue sources
13	and that's a very good idea is that can be
14	looked at with regards to the City. And I
15	wouldn't say another legal source. We're not saying
16	this is illegal. But a more tried-and-true
17	INTERIM CITY MANAGER COTTRELL: Right.
18	MR. GERKEN: source, like an assessment.
19	We, certainly, could do an assessment.
20	I don't know you know, we'd have to probably
21	even talk to somebody to see whether or not what
22	kind of numbers would be established by an
23	assessment. But yes. I think an assessment
24	INTERIM CITY MANAGER COTTRELL: Well, that
25	would only be partially
I	

	Page 54
1	MR. GERKEN: Yeah.
2	INTERIM CITY MANAGER COTTRELL: a recovery
3	because an assessment would be fire only, but
4	MR. GERKEN: Yeah. Wouldn't cover the police
5	side of things, at least at this time. Unless you
6	wanted to try that.
7	MAYOR BELL: Well, I mean, we'd be assessing
8	COMMISSIONER GUNTER: We won't be cutting
9	(inaudible).
10	MR. GERKEN: Police assessments. Yeah.
11	So feel free to call me as you have questions
12	in the future or you need to hear something or need
1.3	some clarification. There's a lot of talk going
14	around, a lot of misinformation out there. That's
15	unfortunate.
16	But hopefully that'll get cleaned out in the
17	coming months, at least.
18	VICE MAYOR KELLY: So, actually, you're more
19	concerned with the class action lawsuit than you are
20	with the other one?
21	MR. GERKEN: Yes.
22	VICE MAYOR KELLY: Okay.
23	MR. GERKEN: The 1983 action I'm not an
24	expert on 1983 actions, but I do not you never
25	know what'll happen in court, but I do not think
1	

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1	that'll be a significant liability to the City.
2	Plus, we have insur coverage insurance
3	coverage to cover that as well.
4	I think that that will be something that will
5	need to be dealt with for a period of time, but I do
6	not have
7	VICE MAYOR KELLY: I'd rather not use our
8	insurance monies for this kind of stuff.
9	MR. GERKEN: No.
10	VICE MAYOR KELLY: No.
11	MR. GERKEN: And I you know, I we have
12	no no intention of, oh, heck, it's the insurance
13	money; we'll go ahead and pay. That's not the desire
14	at all on on that lawsuit, I can assure you.
15	MAYOR BELL: The Scott, the the cost for
16	the plaintiff in filing a class action
17	MR. GERKEN: Yes.
18	MAYOR BELL: what's what's an estimate?
19	I mean, how does that work?
20	MR. GERKEN: I don't know. I can only
21	speculate. We don't know what the fee arrangement is
22	there. It is but, I can speculate, 'cause I
23	thought of it myself. It is probably being done on a
24	contingency fee basis.
25	COMMISSIONER GOLDBERG: Yeah. I was I don't

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1	know.
2	MR. GERKEN: I would be surprised if it was
3	anything else.
4	MAYOR BELL: But, I mean, as as it gets into
5	the the lawsuit, I mean, is there not going to
6	have to have
7	MR. GERKEN: The expenses? There'll be costs
8	and expenses.
9	MAYOR BELL: I mean, that's I mean,
10	certainly, somewhere along the line you've got to get
11	some some experts to testify or
12	MR. GERKEN: Yes. There'll be
13	MAYOR BELL: some studies or
14	MR. GERKEN: There'll be costs. And that will
15	be an issue.
16	That's not really our worry, as far as what
17	their costs might be, but, you know I mean,
18	there's just costs involved class actions are not
19	cheap. I mean, filing a class action just the
20	when you think about it, just simply sending notices
21	to all the 15 or 1800 people that are potential class
22	members if not more than that, 'cause there are
23	people that used to pay the fee that are no longer
24	you know, that aren't paying anymore. I don't know
25	how many potential
I	

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1	COMMISSIONER GOLDBERG: How would you track the
2	people who I mean, that don't even live in the
3	city anymore? They for a rental property.
4	MR. GERKEN: Correct.
5	MAYOR BELL: So your opinion is that the the
6	attorney is covering all those costs at this point?
7	MR. GERKEN: I I don't know about the costs.
8	I can tell you, normally, in those type of
9	arrangements well, there is no normal.
10	Sometimes sometimes the attorneys would
11	require that the costs there be a costs deposit
12	up-front or that the client cover the costs but
13	they'll do the rest on a contingency.
14	Other times, attorneys will cover the costs.
15	That's not unusual in a personal injury type of
16	matters, for the plaintiff's attorney to front a
17	portion of the costs and then take it out of the
18	potential recovery.
19	Now, they in those cases, though, they
20	almost always require I think it may even be a
21	requirement that they'll front the costs, but if
22	they're unsuccessful, the client has to pay them back
23	for the costs.
24	COMMISSIONER GUNTER: But isn't on a personal
25	injury like that
1	

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	1	MR. GERKEN: Uh-huh.
	2	COMMISSIONER GUNTER: the attorney's getting
	3	a certain percentage of the
	4	MR. GERKEN: Yes.
	5	COMMISSIONER GUNTER: settlement?
	6	MR. GERKEN: Yes.
	7	COMMISSIONER GUNTER: Okay. On this and the
	8	figure I saw, it was \$500,000. Now, he's not going
	9	to get a percentage of the 500,000, is he? Or is he
	10	going to get a percentage I mean, if we're handing
	11	out rebates to the the citizens out there
	12	MR. GERKEN: Uh-huh.
	13	COMMISSIONER GUNTER: whatever they paid for
	14	the last four years and no more than that
	15	MR. GERKEN: Uh-huh.
	16	COMMISSIONER GUNTER: where where does he
	17	get his
	18	MR. GERKEN: No. That's a very it it's
	19	not like a personal injury settlement when they get,
	20	like, 30 percent of the recovery.
	21	COMMISSIONER GUNTER: Right.
	22	MR. GERKEN: But the attorney gets in a
	23	class action lawsuit, typically, gets paid out of the
	24	recovery fund.
	25	VICE MAYOR KELLY: Yeah.
- 1		

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1	MR. GERKEN: So if it's, let's say, \$500,000
2	and the attorney can establish they've got umpteen
3	hours and all this time and it was a really difficult
4	issue so they should get a multiplier and this and
5	that, this may very well
6	VICE MAYOR KELLY: They don't get a flat
7	40 percent?
8	MR. GERKEN: No.
9	VICE MAYOR KELLY: Isn't that, like no?
10	MR. GERKEN: No. They, typically, have to
11	establish their hours and what they did and and
12	there's a whole other argument on what's an
13	appropriate or reasonable attorney's fee.
14	But they, typically, get paid out of the fund.
15	So let's say there's a \$500,000 fund. The attorneys
16	may say, well, we should get \$150,000 of that. So,
17	again, that takes away from the recovery that the
18	people it's not, by the way, tacked on to the
19	fund. It's it comes out of the fund.
20	COMMISSIONER GOLDBERG: So it's got to be part
21	of the total fund.
22	MR. GERKEN: So when you the classic
23	thing I was in the Blockbuster class action. I
24	got my coupon at the end of the day for a free
25	rental. I mean, the attorneys made, you know

	Page 60
1	COMMISSIONER CHESHIRE: So you can actually
2	give a free hot dog at Fruitland Park Day or
3	something?
4	MR. GERKEN: Well, no.
5	But no. Those but the fees are, typically,
6	paid out of the recovery fund. It's not a flat
7	percentage. But it comes from the and that all
8	has to be approved by the Court. And, typically,
9	there are
10	COMMISSIONER GUNTER: And who who sets the
11	amount in the recovery fund?
12	MR. GERKEN: The judge.
13	COMMISSIONER GUNTER: The judge sets that?
14	MR. GERKEN: The judge will set the amount of
15	the recovery fund. And, again, they've asked
16	well, we don't know. There's a claim for a jury
17	trial.
18	COMMISSIONER GOLDBERG: There's nothing in here
19	about
20	MR. GERKEN: But that appeared to be just on
21	the 1983 case which is usual but not on the
22	class action. So, typically, the judge would
23	defend would determine the appropriate fund or
24	damages, if that is, and also what's the appropriate
25	fee to come from that fund.
1	

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1	And and if you if you ever read one of
2	those class action settlements you get sometimes,
3	usually there's a settlement proposal that comes
4	along. And it will say, there is a fund set up of X.
5	And, typically, you'll notice the attorneys are
6	getting paid X, and that comes from the fund and
7	blah, blah.
8	COMMISSIONER GUNTER: If if the judge sets
9	this this fund up, is it a possibility that he
10	sets it for less than the 500,000 we've collected for
11	the last four years? And now the people say, okay,
12	well, I paid in \$122 the last four years. Well, the
13	judge set it at
14	MR. GERKEN: I mean
15	COMMISSIONER GUNTER: \$100,000. So
16	well
17	MR. GERKEN: It's possible. There's a lot
18	of we get into the area of speculation. It's very
:19	possible in fact, I don't think it's probable
20	that not everybody's going to come well, it's not
21	practical for everybody that's paid this thing is
22	going to come forward to collect it. So yes.
23	And I I think we would ask that as a city
24	we're not going anywhere. There's really no need for
25	the City to take an amount of money and put it in a

	Page 62
1	fund. And if the City is found liable, it'll find a
2	way to pay its debts. As much as that stings.
3	COMMISSIONER GOLDBERG: We'll yeah. We'll
4	just increase their bill by \$4 a month.
5	MR. GERKEN: Yeah. But but yes. That'll
6	that all would be and that's way, way down the
7	pipe.
8	COMMISSIONER GUNTER: Okay. You said way down
9	the line. That's the next question. Is this going
10	to be a four-year thing?
11	MR. GERKEN: I don't know. I honestly don't
12	know. It could yes. It could very well go on for
13	several years. I have no desire to see that for the
14	City, but we also have no desire to just cave in to
15	something either.
16	COMMISSIONER GUNTER: Right.
17	MR. GERKEN: Again, my hope and I've got the
18	initial note my note was, what are you trying to
19	do? How does this benefit the City of Fruitland
20	Park? I don't get it. Is there something we can
21	work out that that benefits the City, that saves
22	us all from paying all this money for lawyers and
23	and possibly causing taxes to go up?
24	We haven't reached that point yet.
25	COMMISSIONER GUNTER: I think you hit it right

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1	on the head right then.
2	MR. GERKEN: Uh-huh.
3	COMMISSIONER GUNTER: If the taxes goes up, I
4	think at the next election, whoever's running for the
5	seats up here is going to say, they all voted to
6	raise the taxes.
7	MR. GERKEN: Uh-huh. Yeah. I I don't know.
8	COMMISSIONER GOLDBERG: You think this man,
9	right here (indicates)
10	COMMISSIONER GUNTER: Exactly.
11	COMMISSIONER GOLDBERG: this is the guy who
12	sat here and said, we don't want to raise taxes.
13	Let's let's talk about raising utility or the
14	usage fees. He did say, why don't we make it \$10.
15	MR. GERKEN: He did vote against the potential
16	increase, I think, the last time or two it came up.
17	But that was prior to that.
18	MAYOR BELL: But it wasn't going high then.
19	MR. GERKEN: No. Well
20	But, again, those are issues. There's there
21	sometimes are emotions that are going to be in this
22	case. I would just ask you to please put those aside
23	and just and just try to deal with things as
24	they they come up.
25	MAYOR BELL: Well, this this is my question

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1	now.
2	Going forward from this meeting
3	MR. GERKEN: Uh-huh.
4	MAYOR BELL: how much are if if a
5	resident calls us up
6	MR. GERKEN: Uh-huh.
7	MAYOR BELL: how much are we supposed to
8	talk to that resident regarding what we've discussed
9	here tonight?
10	MR. GERKEN: At this point right now, you're
11	free to talk to that resident as you know, as you
12	deem appropriate. I I don't really I say that
13	and I immediately take it back. I don't really like
14	the notion of talking about pending litigation. You
15	know I've always said that.
16	It's difficult, though, for an elected
17	official, when your constituent calls you and is
18	looking for advice and has their input. I mean, I
19	I think I would encourage you to listen more than
20	talk, if that's possible. Hear what the people say.
21	And particularly if the people are telling you,
22	look, this looks bad for the City. I don't want you
23	to charge this fee going forward. I mean, I I
24	think that's all good information for you-all to know
25	making your decisions down the line. And so you
I	l l

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1	know, and I would keep it to just the basic facts if
2	you do respond.
3	But you, certainly, can talk to people.
4	There's nothing prohibiting you from talking to the
5	people.
6	MAYOR BELL: So Lauren Ritchie calls each one
7	of us up tomorrow
8	MR. GERKEN: Don't talk I wouldn't recommend
9	you talk to the paper or the press or Channel Nine or
10	any of these other folks. That's
11	COMMISSIONER GOLDBERG: But then but then
12	those people you talked to can go to them and say,
13	hey, I talked to this commissioner, and this is what
14	they told me.
15	MR. GERKEN: It is you can't control that.
16	I I failed once again to to communicate with
17	Ms. Ritchie, and she chose to
18	COMMISSIONER CHESHIRE: Write whatever she
19	chose to write.
20	MR. GERKEN: take part of it
21	COMMISSIONER CHESHIRE: Yeah.
22	MR. GERKEN: and not the rest. So I
23	MAYOR BELL: She's good at that.
24	MR. GERKEN: I you know, that's just the
25	way these things work. I think

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1	COMMISSIONER GUNTER: So you're you're
2	called and then called Hillbilly Bill.
3	MAYOR BELL: (Inaudible.)
4	MR. GERKEN: Yeah. And we're we're imposing
5	a hillbilly tax. And then that I, certainly,
6	don't
7	COMMISSIONER CHESHIRE: Well
8	MR. GERKEN: use those words anyway.
9	COMMISSIONER CHESHIRE: Well, that that's
10	probably part of the person who's initiated this
11	whole situation.
12	MR. GERKEN: Well, yeah. I
13	COMMISSIONER GOLDBERG: I'd feel more
14	comfortable not if if they had questions
15	directly, you know I mean, I'm not going to say
16	one way or the other. I'll say, we'll take that
17	under advisement.
18	MR. GERKEN: I think that's
19	COMMISSIONER GOLDBERG: I hear what you're
20	saying. We'll take that under advisement. Because
21	if we say anything to them, who's to say how far it
22	goes back to certain people?
23	MR. GERKEN: I again, I would it's going
24	to be hard, though and, again, I'm here if you've
25	got questions. They asked me this; can I say that?
I	

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	1	Please call. I I'm here. That's what I'm why
	2	I'm here.
	3	Those calls, by the way, I don't even charge
	4	for. That's part of your I've never charged for
	5	you-all calling and asking questions, so
	6	COMMISSIONER GUNTER: It it
	7	MR. GERKEN: You may strain that in this
	8	litigation, but
	9	VICE MAYOR KELLY: How much is this going to
1	10	cost us?
	11	MR. GERKEN: It's the bills are not going to
	12	be good going forward. I'm not going to run anything
	13	up, but it's we're going to exceed the attorney's
	14	fees budget.
	15	I don't like that. Believe it or not, I do not
	16	like that. I don't like municipal bills for high
	17	attorney's bills.
	18	But going forward to strategies down the line,
	19	I think one of the issues is for instance, if we
	20	just stop charging the fee but we don't have to give
	21	refunds to people that we're just going to end up
	22	paying out of taxes anyway, can we just move on
	23	and and start doing stuff for the City?
	24	<pre>I I'm not saying that's what we're where</pre>
	25	we're going. I don't know what the response would
- 1		

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1	be. But
2	VICE MAYOR KELLY: And if we stop
3	MR. GERKEN: frankly
4	VICE MAYOR KELLY: we stop charging like
5	you're suggesting and we find out in what, two
6	years from now it was okay to be charging it
7	MR. GERKEN: Could happen.
8	VICE MAYOR KELLY: and we've lost all that
9	money.
10	MR. GERKEN: Well, perhaps.
11	VICE MAYOR KELLY: Yeah.
12	MR. GERKEN: Yeah. No. I know that.
13	That's that's all trust me. Before you have to
14	make that final decision, we'll no doubt have more
15	meetings and discussions and have all sorts of fun.
16	MAYOR BELL: Well, certainly, it take it
17	takes X number of dollars from the City.
18	VICE MAYOR KELLY: Indirectly.
19	MAYOR BELL: And, you know, if we can't do it
20	in fees, we're going to have to do it
21	MR. GERKEN: It's got to come from someplace.
22	You thought, I think, that this was an attempt to do
23	this in a fair and more equitable way, but that has
24	been scoffed at by some people. And
25	MAYOR BELL: Well

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1	MR. GERKEN: Exactly. So we'll we'll have
2	to address that issue down the way and figure out the
3	way to pay it.
4	And no one, by the way, is accusing it's not
5	like we're taking these fees and running off to
6	Cancun. These are paying the bills to for our
7	police and fire.
8	As you know and one of the quotes you'll see
9	is doesn't ad valorem taxes pay for it? Well, just
10	look at the numbers. Our ad valorem taxes aren't
11	even half of what the police budget is. Much less
12	VICE MAYOR KELLY: Everything.
13	MR. GERKEN: Oh, yeah. Not even half. That's
14	how
15	VICE MAYOR KELLY: Yeah.
16	MR. GERKEN: Much less everything else you have
17	to run a city. So that's just a that's the kind
18	of misinformation oh, I'm paying for that with my
19	property taxes. No, you're not. Yeah. You pay a
20	part of it, but not nearly all.
21	COMMISSIONER GOLDBERG: A small part.
22	MR. GERKEN: Yes. So anyway. We've gone
23	beyond our the estimated half-hour. We need to
24	wrap this up unless and, again, call anytime if
25	there's questions.
I	

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1	We'll be seeking the removal, probably maybe
2	even tomorrow.
3	VICE MAYOR KELLY: Okay.
4	MR. GERKEN: And that should happen very
5	quickly. And then I'll let you know just once we
6	get the the federal court will act. They'll let
7	us know whether they took the whole thing, part of
8	the thing, or none of it. And I'll let you know what
9	happens with regards to that. And then we'll move
10	on.
11	They could take a look at it and say, we're
12	going to throw it out.
13	They wouldn't just throw it out. They would
14	just say, we're we're not going to do it. I I
15	think, again, they'll take the 1983. I don't know
16	and, frankly, doubt they'll take the second count,
17	but they could. We'll just have to see what they
18	what the federal court decides.
19	MAYOR BELL: So the fact that they're lumped in
20	together might make a difference to them?
21	MR. GERKEN: Yeah. Again, they're they're
22	probably going to look at this and say they're counts
23	that aren't really related. As I said, normally,
24	they would just take a case. They don't normally
25	pick and choose. But I don't know how they'll deal
1	

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	1	with it. It will be interesting.
	2	But I I would think they they may take it
	3	all initially and then remand back part of it. It
	4	it's it'll be interesting.
	5	But at this point, we'll request that they
	6	remove the whole thing and deal with it. We'd rather
	7	have it, probably, in one court. But the 1983 needs
	8	to be in the federal court. And if they take the
	9	other one with it to accomplish that, fine.
	10	But or if it goes back in the local court,
	11	that's okay too. We'll deal with that as well. We
	12	have good judges in Lake County.
	13	VICE MAYOR KELLY: Isn't it more expensive in a
	14	federal court?
	15	MR. GERKEN: Not really. Keep in mind, the
	16	federal court action is being defended by our
	17	insurance company. And so that's the they're
	18	they're going to be charging them.
	19	I don't practice although I'm admitted in
	20	federal court, I don't practice regularly in federal
	21	court. That's not my my venue I'm comfortable
	22	with. So I'll let them take the lead on that that
	23	area, so
	24	MAYOR BELL: All right.
	25	MR. GERKEN: All right.
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1	MAYOR BELL: With that, we'll return to our
2	regular meeting.
3	Is Diane still here?
4	MR. GERKEN: She is. She's been poking
5	poking her head through the hallway down there.
6	(Mayor Bell exited the council chambers and
7	returned.)
8	MAYOR BELL: She's all the way outside.
9	(Other individuals entered the council
10	chambers.)
11	MR. GERKEN: Welcome back.
12	MAYOR BELL: All right. Now we'll return to
13	our regular meeting.
14	Scott, is there something you need say or
15	MR. GERKEN: No. We'll just I guess you'll
16	be terminating that session, returning to the regular
17	meeting, and nothing further for us, from my end.
18	MAYOR BELL: I didn't know if there was a
19	closing.
20	MR. GERKEN: No. Unh-unh. No action required
21	in anything.
22	THE REPORTER: Mr. Gerken, you needed to order
23	this?
24	MR. GERKEN: Yeah. We need to have it.
25	THE REPORTER: Sealed?
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1	MR. GERKEN: Yes. Like the last time. You can
2	actually send the bill to Janine, the City Treasurer.
3	Or you can send it to me. I'll forward it. It's
4	easier that way.
5	(The proceedings were concluded at 7:10 p.m.)
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1	CERTIFICATE
2	
3	STATE OF FLORIDA
4	COUNTY OF LAKE
5	
6	I, BETH J. BREESE, Florida Professional Reporter and
7	Notary Public, hereby certify that I was authorized to and did
8	stenographically report the foregoing proceedings and that the
9	transcript, Pages 3 through 73, is a true and complete record
10	of my stenographic notes.
11	I FURTHER CERTIFY that I am not a relative, employee,
12	attorney, or counsel of any of the parties, nor am I a
13	relative or employee of any of the parties' attorneys or
14	counsel connected with the action, nor am I financially
15	interested in the action.
16	The certification does not apply to any reproduction
17	of the same by any means unless under the direct control
18	and/or direction of the Reporter.
19	Dated this 3rd day of MARCH, 2013.
20	Beek Mason
21	Beth J. Breese Florida Professional Reporter
22	
23	
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25	